

OCEAN HOLYROOD

INITIATIVE

A Strategic Action Plan for Renewal

Pat Curran + Associates Inc.

September 2023

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Acronyms

RFP	PCA	OSSC	OSC	IHO	OA	OFI	OBP	MOA	₹	LYIT	KPI	A	HMB	GNL	GOC	GCID	EDO	DTCII	DITRD	DIET	DFO	COVE	CAOT	CAO	BR&E	ATU	ACOA
Request for Proposals	Pat Curran + Associates	Offshore Safety and Survival Centre	Ocean Super Cluster	Oceans Holyrood Initiative	Oceans Advance	Ocean Frontier Institute	Ocean Business Park	Memorandum of Agreement	Marine Institute	Letterkenny Institute of Technology	Key Performance Indicator	Investment Attraction	Holyrood Marine Base	Government of Newfoundland and Labrador	Government of Canada	Galway City Innovation District	Economic Development Officer	Department of Tourism, Culture, Industry and Innovation	Department of Industry, Trade and Regional Development	Department of Industry, Energy and Technology	Department of Fisheries and Oceans	Centre for Ocean Ventures and Entrepreneurship	Centre for Applied Ocean Technology	Chief Administration Officer	Business Retention and Expansion	Atlantic Technological University	Atlantic Canada Opportunities Agency
																							UVP	UCI	HOT	STEM	WOS
																							Unique Value Proposition	Ulster Canada Initiative	Town of Holyrood	science, technology engineering and math	Scope of Work

Letter of Submitta

September 2023

Marjorie Gibbons
Chief Administration Officer (Acting)
Town of Holyrood
PO Box 100
Holyrood NL
A0A 2R0

Dear Ms. Gibbons:

Plan for Renewal aspects of our work within the methodology and timelines proposed, we are pleased to present the Oceans Holyrood Initiative: Strategic Action In July 2022, Pat Curran + Associates (PCA) Inc. was contracted to undertake an assessment of the status of the Oceans Holyrood Initiative (OHI) and its ability to influence the overall development of the ocean sector within the province and beyond. Despite some challenges in fulfilling all

a significant transition in the Town's leadership team and that of OHI. OHI. Finally, Gary Corbett, the Town's longstanding Chief Administration Officer (CAO) and the guiding hand for many years behind OHI and the Town's vision for oceans development in Holyrood, announced his impending retirement for September 2023. Mr. Corbett departure represents February 2023, PCA has been able to engage with both MI and Federal and Provincial partners to get their sense of next steps for both MI and May Research Facility, bringing renewed focus to MI's capacity at Holyrood. In the intervening time since the presentation of its initial report in prospects for OHI within the Town's longer term plan. Second, in May 2023, the Marine Institute (MI) formally opened the Launch and the Dr. Art and Town strategic plan/operational review projects are being undertaken by PCA and we are now in a position to report more fully on the future within the Town's past strategic focus, it was prudent to await the findings from that planning process before finalizing this project. Both the OHI the Town of Holyrood commenced a strategic plan update and an overall operational review in late February 2023. Given the significance of oceans Proposition (UVP) in February 2023. Several significant milestones have occurred since then which have had some bearing on the project. First, PCA presented the first significant milestone of the project, the Resource Inventory and Assessment, along with a notional Unique Value

PCA to present a strategic action plan for OHI renewal that is based on the more current environment and circumstances. While the initial project timelines for the assessment have been pushed out considerably, there has been some merit in the delay as it has enabled

Very best regards,

Pat Curran Lead Consultant

Executive Summary

ocean-related promotional and development activities. Since then, the Town has undertaken planning and implementation of ocean and other of Memorial University of Newfoundland and Labrador (Memorial) to promote ocean related research and development. This strategic priority Holyrood assets, culminating in May 2023 with the opening of the Launch and the Dr. Art May Building. related development activities. This initiative has been paralleled by the ongoing investment by MI (and Federal and Provincial partners) in its has been manifested as the Oceans Holyrood Initiative (OHI), commencing in 2013 with funding approval by the Atlantic Canada Opportunities Agency (ACOA) and the then Provincial Department of Industry, Trade and Regional Development (DITRD) for the Town to complete a range of The Town of Holyrood has identified the oceans sector as its strategic economic driver and for years has engaged with the Marine Institute (MI)

(PCA) Inc. was contracted to complete the assessment. influence and engage with the overall development of the ocean sector within the province and beyond. In July 2022, Pat Curran + Associates In April 2022 the Town of Holyrood issued a Request for Proposals (RFP) to undertake an assessment of the present status of OHI and its ability to

Report Overview

in supporting ocean innovation in Holyrood. The Report includes the following: The Oceans Holyrood Initiative: A Strategic Action Plan for Renewal is an important step in laying the basis for the Town's continued engagement

Section 1 provides an overview of the research and consultative methodology carried out, the limitations experienced by PCA in completing the initially proposed methodology, and mitigating actions agreed by PCA and the Town

Section 2 provides a timeline of key milestones in oceans from 2013 to 2023.

Section 3 provides an OHI planning and implementation activity report card

Section 4 is a profile of the Town's marine-related assets and property and an inventory of other assets that complement the Town's resources, including municipal and regional infrastructure and other institutional resources

used to leverage investment and support eventual program implementation. Section 5 provides an inventory of relevant commercial and non-commercial programs, provincially, nationally, and internationally, that might be

ocean/innovation space Section 6 reviews business and institutional contacts provincially, nationally, and to the extent possible, internationally engaged in the

Section 7 considers stakeholder mapping, the ocean innovation eco-system and where Holyrood fits

Section 8 defines a notional unique value proposition (UVP) for Holyrood's and OHI's future engagement on oceans.

Section 9 identifies a strategic action plan including marketing and implementation resources, governance and an accountability framework

Section 10 highlights a notional conference/roundtable program to be held in Late October/early November 2023 which will serve as an official relaunch of the renewed OHI and the beginning of implementation of the Strategic Action Plan for Renewal.

Conclusion

both partners to animate and sustain the partnership, and shared goals and objectives. This relationship must be founded on a mutually agreed understanding of roles and responsibilities, an ongoing commitment of resources from including the Holyrood Subsea Observatory, SmartBay Holyrood, and access to world class research at the MI and Memorial University campuses. Holyrood's Unique Value Proposition (UVP) is based in great part on MI's Launch and Holyrood Marine Base, and associated research capacity, The future of the Oceans Holyrood Initiative will be driven by several key factors. The first is a renewed and meaningful partnership with MI.

willing to help OHI achieve its vision for Holyrood. They need to be engaged in helping shape the new direction and in guiding and supporting activities through implementation advisory board. There are many players in the broader oceans sector, some with a close and longstanding affiliation with Holyrood, who are quite The second is a sharper focus on OHI leadership, in relation to both the Council's overall governance role in OHI and through a renewed OHI's

completed Town of Holyrood – A Community of Choice Strategic Plan: 2024 – 2027 reaffirms a specific focus on oceans through renewed Finally, the Town must assess and affirm its own capacity to sustain oceans as an economic development priority for Holyrood. The recently

of Holyrood places overall accountability for the Town's economic and business development priorities, and strategic planning, with the Town's Chief Administration Officer (CAO) placed on investment attraction in overall business development. At the same time, the recently completed Organizational Review for the Town partnership with the MI, a targeted approach to ocean investment and a fresh approach to OHI governance and engagement. Further priority is

governance modeling, to a detailed marketing strategy, including collateral materials and an updated website. At the same time, significant assessments have explored various aspects of the ocean innovation space from an ocean business park to incubators and accelerators, to and the Department of Industry, Energy and Technology (DIET) and its predecessor departments, in building an oceans brand – multiple plans and investment has been made by MI, first through the Holyrood Marine base, followed by enhanced shoreside facilities and finally through the Launch Holyrood has made significant progress since OHI was first conceived in 2013. The Town has made no shortage of investment, supported by ACOA

partners are poised to see the results of these investments finally pay off. This strategic action plan for OHI renewal is a critical step in ensuring this takes place not yet been enough to influence industry and other institutional partners to locate in the area. PCA concludes that this is about to change, and sector investment in ocean innovation that was anticipated in the initial stages of OHI. Despite those efforts, OHI's earlier value proposition has While the Town and MI, and their many partners, have made significant investments in building capacity, these have not yet leveraged the private

1.0 Methodology

PCA was contracted to complete the assessment on the basis of the following agreed scope of work (SOW).

Resource Inventory and Mapping

the stakeholder engagement process highlighted in Phase II. if possible national, ocean innovation eco-system and Holyrood's place within it. Finally, a notional value proposition would be developed to guide contacts provincially, nationally, and to the extent possible, internationally. a stakeholder map would be prepared that defined the provincial, and and non-commercial programs provincially, nationally, and internationally would be identified, as would a listing of key business and institutional assets utilizing would be profiled and an inventory of other assets that complement the Town's resources would be gathered. Relevant commercial be met by reviewing past planning activity and preparing a timeline and "report card" on the extent of implementation. The Town's marine-related also focused on current and emerging trends and opportunities in the oceans sector that might be of relevance to the Town and OHI. This would The inventory and mapping was intended to lay the basis for the Town's value proposition by identifying key assets, resources, and partners. It

Renewing the Value Proposition

operational review which PCA also led. In effect one planning process seeded the other. In all instances though, Holyrood's value proposition was the fall of 2022 and winter and spring of 2023. Broader community engagement took place through the parallel process of strategic plan and the focus of the discussion with meaningful input provided on the appropriate role of the Town and OHI in advancing an oceans agenda for limited engagement process than anticipated, meeting separately with representatives of ACOA, DIET, MI, the Council and area businesses through Town and OHI and guide an engagement exercise with key stakeholders including Council, MI, industry and government. PCA conducted a more The inventory and mapping work from Phase I was intended to be the basis for defining a renewed value proposition in ocean innovation for the

Preparing the Plan

plan was to be the basis of a daylong planning retreat among key stakeholders with a keen interest in Holyrood, including the Council's economic The input from Phase II was intended to guide the detailed planning process, identifying key goals and objectives for the action plan. The draft

activities and notional timelines. The draft plan will be presented to the Council for review and approval. responsibilities including a renewed governance structure to support implementation, an implementation plan and to guide project management resources to support implementation, a marketing strategy including key targets and a contact management tool, lead and support roles and relevant materials and an agenda. Following the session, PCA would prepare a summary report and an updated implementation plan including development and marketing committee, staff, MI, government agencies and others. PCA was to facilitate this planning session, preparing all

Engagement and Roll-out

PCA has prepared a draft Conference/roundtable itinerary, including format, guest speakers etc. and a tentative Conference/roundtable marketing This involved stakeholder engagement and the formal unveiling of the renewed Plan, notionally as part of a planned oceans conference/event.

2.0 Major Milestones

provides a brief illustration of \Town-led and other ocean sector development milestones over the past 10 years from the inception of OHI in 2013 related development activities. This progress has been matched by multiple developments by key partners in oceans. Table 1 – Key Milestones of ocean-related promotional and development activities. Since then, the Town has undertaken planning and implementation of ocean and other The commencement of the OHI followed a 2013 funding approval by ACOA and at the time the Provincial DITRD for the Town to complete a range

Table 1 Key Milestones

Year	Town/OHI	Other Partners/Industry
2013	 OHI Funding Approval 	 MI Holyrood Marine Base (HMB) Phase I construction
	 OHI hires Executive Director 	begins
2014	 Memorandum of Agreement (MOA) with MI 	
	OHI Governance Model	
	 Beachhead opens 	
	 Day on the Bay Host 	
2015	 Ocean Business Park (OBP) Feasibility Assessment 	
2016	 Letterkenny Institute of Technology (LYIT) MOA 	

	2023		2022		2021		2020		2018		2017		Year
•			•		•	•	•	•	•				
Green Transit Fund approval	Town strategic plan	RFP for Town Strategic Plan	Assessment of OHI	Assessment	North Arm Feasibility	Blue Ocean Business Park Opens	Beachhead Start-up Model	OHI Phase II Funding	Oceans Business Plan prepared	Town hires Economic Development Officer (EDO)	Portershed MOA		Town/OHI
	 MI opening of the 			 Government of C 	 MI HMB Phase III begins 				 OSC formed 		 MI HMB Phase II begins 	 OFI established 	Other P
	the "Launch"			Government of Canada (GOC) Blue Economy Strategy	l begins						begins		Other Partners/Industry

continued investments by MI in the HMB, along with the introduction of emerging players such as the COVE, the OFI and the OSC into the broader Similarly, those milestones for other partners/industry focus primarily on ocean and marine-related development, including most significantly, ocean technology and innovation eco-system. The milestones highlighted above are not inclusive of all Town-led activities, just those relating most closely to ocean-related developments.

3.0 Planning and Implementation Report Card

Summary of Activities

initiatives undertaken as part of OHI contract-based activities with government, other agreements, or other recommended actions arising from related planning over the past 10 years from the inception of OHI in 2013 to the end of 2022. accomplishments to date while enabling incorporation of past efforts into future planning. Table 2 below briefly highlights the status of key from past planning activities. The findings are presented as a planning and implementation activity report card, allowing a snapshot of several contracts with both levels of government through the various phases of OHI. PCA also considered any strategic priorities and actions arising PCA reviewed past Town activity in oceans and economic development more generally, highlighting key actions and commitments identified across

Project/Action and Description	Status
2013 - Oceans Holyrood Initiative – Initial Funding Approval	The state of the s
Initial funding approval	n/a
2014 - Marine Institute and Town of Holyrood – Memorandum of Agreement	greement
The MOA identified activities across a range of areas including education, research,	While there has been some activity, particularly in
scholarly activity, outreach, fostering relationships, identifying opportunities to	relation to the Town's support for continued MI
leverage financial support, and exploring opportunities for expansion of collaborative	investment at HMB, there is little documentation to
arrangements.	demonstrate action across most of the areas
	identified for collaboration within the MOA.
Establish Joint Working Committees - MI and Town agreed to designate lead	Limited primarily to MI Vice-President and/or HMB
individuals within each organization to lead project activities.	Director engagement with Town's Chief
Renewal of MOA - Initial MOA was for a period of 5 years and was due to expire on	The initial MOA has not been renewed
May 13, 2022.	
2014 or 2015 - OHI Governance Model	
OHI Advisory Board established	OHI Advisory Board currently inactive
2015 or 2016 - Ocean Business Park – Feasibility Assessment	
The OBP Feasibility Assessment provided several recommendations including:	Progress was made in certain areas on OBP Feasibility
 Interim OBP Project Management 	Assessment implementation including:
 Complete detailed engineering and costing for OBP 	 overall OBP design, lay-out and notional
 Preliminary Crown Land Reserve and Land Acquisition 	costing
OBP Business Plan Holyrood	 engagement of private sector investor
 Complete Marine/Coastal Asset Inventory 	
OBP Governance	 Crown Land acquisition complete
 Enhanced Engagement with MUN/MI 	 business plan completed although not
 Entrepreneurship Support Model 	9
OBP Marketing Plan	oceans-related marketing activities
	on OBP
	 Entrepreneurship Support Model assessment completed

Project/Action and Description	Status
	Further action is required on enhanced engagement with MI, OBP governance and OBP-specific business and marketing activities
2016 - LYIT (Letterkenny) and Town of Holyrood - Partnership Agreement	ment
LYIT and the Town of Holyrood agreed to continued collaboration through an MOA following several visits by the Town's CAO to Letterkenny in 2015 and 2016.	The Town and LYIT continue to maintain ongoing contract however nothing substantive have followed from the MOA.
2016 - Portershed (Galway City Innovation District) and Town of Holyrood - Partnership Agreement	vrood - Partnership Agreement
Portershed and the Town of Holyrood agreed to continued collaboration through an MOA following several visits by the Town's CAO to Galway in 2015 and 2016.	The Town and Portershed continue to maintain ongoing contract however nothing substantive have followed from the MOA.
2018 - Town of Holyrood - Business Plan	
The 2018 Town of Holyrood Business Plan represented a significant planning document in for	nent in for business attraction with detailed actions
organizations to address project governance, 4) business supports and 5) facilities. Many of the activities following from the business plan were	of the activities following from the business plan were
in turn reflected in an updated proposal to ACOA and the Department of Tourism, Culture, Industry and Innovation (DTCII) in 2020 (see	ulture, Industry and Innovation (DTCII) in 2020 (see
ACOA/DTCII below). As a result, implementation of a several activities is ongoing.	
The analysis activities featured a complete internal look at everything learned through business planning process and how it can help benefit Holyrood and identified seven (7)	There appears to be little substantive action on many
key actions including:	
Establishing a core team	The Town has not moved to expand on the primary
 Identifying and educating team on competitive advantages 	team leading overall oceans and IA-related activities
Complete sector gap analysis	beyond the leadership role of the CAO and EDO. The
 Prepare a shortlist of investment attraction (IA) opportunities 	renewed team might be considered to include
 Identify investment ready sites 	reactivation or renewal of the OHI advisory board and
 Establish Key Performance Indicators (KPIs) for IA 	renewing the MOA with MI who should be
 Define target markets or regions to guide marketing activities 	considered a fundamental development partner – neither of these actions have taken place.
	No detailed sector gap analysis has been carried out.
	While there are several IA targets under
	investigation, they do not appear to be from a

				plan I	The n	!													mess	The												Pro
TO THE PROPERTY OF THE PROPERT	Holyrood Ocean Sciences Cluster	Holyrood Development Authority to lead IA activities	Holyrood Ventures to focus on Business Retention and Expansion (BR&E)		the development of three (3) new entities to support	L		Prepare Holyrood business newsletter	Prepare OHI newsletter	Prepare/implement social media strategy	Identify/attend key conferences	Identify/attend key trade shows	Prepare available property inventory	Utilize Trade Commissioner supports	Incorporate Townfolio Software	Refresh Town of Holyrood website	Develop microsites for other organizations	Develop OHI website	elve (12) key actions including:	oing the town's brand and												Project/Action and Description
			activities continuing to be led by core town staff.	established with BR&E, IA and ocean science cluster	Neither of the three recommended entities has been	been a detailed property inventory prepared.	commercial sites for development, there has not yet	Town has prioritized several industrial and	implemented OHI or business newsletters. While the	media campaign yet developed nor has the Town	There has been no specific oceans or IA-related social		participate in related trade shows and conferences.	aligned with one another. The Town has continued to	related ocean brands that at times appear to not be	branding, while distinct, is among a number of Town-	been significantly upgraded. The renewed OHI	established although the Town's website has not	activities has been made. An OHI website has been	Some progress on Holyrood marketing and branding	sites.	this assessment is intended to identify additional	Hydro sites and the work being carried out through	identified, particularly the Valera and Newfoundland	Key community sites for investment have been	reaffirm the Town's UVP.	through this assessment is intended to identify and	marine-related contacts. The work being carried out	maintain an extensive inventory of key ocean and	been closely defined although the Town does	defined shortlist Target markets or regions have not	Status

Project/Action and Description	Status
Business support activities identify ten (10) actions including:	With the exception of the Town being somewhat
 Establish Holyrood Chamber of Commerce 	involved in hosting the annual Laurentic Forum in
 Prepare Interactive Support Guide 	_
 Create a high growth company program 	
Conduct an annual business survey	of these recommendations.
 Carry out ongoing workshops 	
 Establish soft-landing program for inward investment 	The Town is actively engaged in the regional Chamber
 Bring international conferences to Holyrood 	of Commerce.
 Establish annual business awards 	
 Host business networking events 	
 Hold community/town hall meetings to engage residents 	
Facilities activities identified action in four (4) key areas including:	The Town has completed a detailed assessment of
Incubation space	
 Innovation/maker's space 	innovation space.
 Convert underutilized space 	
Marine tech/software Dojo	
2018 - ACOA/DTCII - Proposal	
The most recent supports provided by ACOA and DTCII were intended to support project implementation of several of the recommendations	t implementation of several of the recommendations
within the Town's business plan including the following: Website, communications, conference travel	erence travel, SEDNA facility and consultants.
Develop a dedicated Oceans Holyrood Initiative Website	Completed
Travel to previously approved and recommended conferences to maximize	Limited attendance at trade shows since 2016
development	
Virtual Newsletter	Ongoing
Toolbox materials prepared	Ongoing
SEDNA Facility - Secure C-CORE services to seek and secure industry funding and	Ongoing
support and secure the SEDNA facility	9
External Consulting - Retain experts to assist us in delivering the outcomes	Ongoing
Conference - Highlight Holyrood OHI rebrand	Pending
2019 - Blue Ocean Industrial Park	
Land assembly from Crown Lands	Completed
RFP for land development issued	Completed

Project/Action and Description	Status
Property development agreement with land developer	Completed
2020 - Beachhead Start-up Program Model	
Stakeholder engagement	Ongoing
Marketing and promotion	Ongoing
OHI governance	Pending
2021 – COVE and OHI Affiliation Proposal	
Affiliation agreement between OHI and COVE	Pending
2022 - Green Transit Fund	
Application to Government of Canada – Green Transit Fund	Approved

structure that is well-grounded in the oceans sector. sustain a staff resource wholly committed to OHI, working within the context of a clear development plan, and that is accountable to a governance There remains significant progress to be made on OHI related activities identified above. PCA attributes this to the Town and OHI's inability to

4.0 Assets

of appropriate land use options. A profile of the Town's marine-related assets utilizing Town property assessment data and mapping and other resources, along with identification

Strategic Location

in influencing the climate of the Atlantic Canadian provinces, specifically Newfoundland and presents the single greatest opportunity to conduct around 2,000 feet. It carries a volume of water ranging between 125,000,000 and 190,000,000 cubic feet. The Labrador Current plays a major role Gulf of the St. Lawrence. The Labrador Current is a surface oceanic current; it is a cold current with low salinity and reaches a maximum depth of the Davis Straight to the Grand Banks where it divides. The Eastern branch joins the North Atlantic Current and the Western branch flows into the Holyrood is adjacent to the most southern tip of the Labrador Artic Current, a cold ocean current flowing south along the Labrador coast through

opportunities for natural resource extraction in the coming years, Holyrood is primed to act as a test bed for artic preparations. artic environment testing for new technology developments, as well as offshore oil and gas suppliers. With the artic presenting significant

Holyrood Harbour and Adjacent Coast Line

and commercial properties. The upland topography ranges from gentle sloping ground to rocky outcrops featuring high cliffs and embankments. sloping limits the potential for development. Much of the adjacent upland property is not suitable for development as it is either inaccessible due to private ownership or its topography and beach, the HMB, Department of Fisheries and Oceans (DFO) and other harbour infrastructure at North Arm and a number of remaining private Ocean adjacent property features multiple industrial users including Newfoundland Hydro, Valero, a former fish plant, the Holyrood Marina, the South Arm and into North Arm before heading north to the boundary of Holyrood and the Town of Harbour Main - Lakeview - Chapel's Cove. beginning just north of Newfoundland Hydro's thermal generating plant and then proceeding south along the coast to South Arm and then along Holyrood is a naturally sheltered, deep water harbour, with depths varying from 10m to 300m.² There is an estimated 13 kilometers of coastline

Marine and Other Assets

Holyrood Marine Base

provide technical workspace, dry laboratories, classrooms, and offices that will enable collaboration among researchers, students, and ocean systems for ocean safety and survival education, training, and research. An ongoing expansion project includes a new multi-purpose building to construction in 2017 allowed MI to rebuild and extend the existing marginal wharf, add a finger pier, create a breakwater, and install evacuation Safety and Survival Centre (OSSC), and the Marine Services department, which operates training and research vessels. A subsequent phase of technology partners. It also includes an adjacent subsea water lot to support research, development, and testing of next-generation ocean large multi-purpose Oceans Research and Training Building. The HMB houses MI's Centre for Applied Ocean Technology (CAOT), the Offshore technology and evaluation positioning systems for remotely operated vehicles and autonomous underwater vehicles. Established in 2010, the Holyrood Marine Base (HMB) is located at the South Arm of Holyrood Bay. The base includes a breakwater, wharf, and a

¹ p. 20, Town of Holyrood Business Plan

² Oceana website - see https://oceansholyrood.ca/oceana/

³ Holyrood Marine Base website – see https://www.mun.ca/facilities-management/projects/holyrood-marine-base/

Holyrood Subsea Observatory and Holyrood SmartBay

provide a controlled test environment for underwater vehicles, ideal for training and testing. SmartBay Holyrood initiative. SmartBay Holyrood includes moored buoys, a shore-based weather station, and subsea infrastructure intended to testing, and demonstration facility for subsea instrumentation intended for harsh environment operation. The observatory is also part of the larger of 85 meters. It sends real-time data via a fiber-optic cable on the seafloor. The observatory is expandable and will also serve as a development, of the ocean and marine life in Conception Bay. Located approximately four kilometers north of the MI's HMB, the observatory sits in water depths The Holyrood Subsea Observatory was installed by MI and their partner Ocean Networks Canada in February 2021 to enable real-time monitoring

Other Asset

Other assets are highlighted in Appendix A - Other Assets.

5.0 Commercial and Non-Commercial Support Programs

programming however, PCA has questioned the utility of a static inventory to help guide investment. Rather, maintaining an understanding and been prepared and attached as Appendix B - Links to Key Government Programs and Supports. Given the changing nature of government promoting awareness of existing, new and emerging programming that may be of benefit to the Town, the OHI and its industry partners. development and implementation and second, by maintaining key stakeholders at the Federal and Provincial level in an advisory capacity, awareness of potential funding programs and can be met in two key ways – first, by staff resources at OHI responsible for supporting project internationally that might be used to leverage investment and support eventual program implementation. Links to key government programs have PCA's scope of work called for an inventory of relevant commercial and non-commercial programs support provincially, nationally, and

5.0 Ocean/Innovation Contacts

marketing and promotional activities but as well, the conduit through which Holyrood remains aware of potential emerging developments from and indirect industry contacts. This directory, comprising just under 450 Canadian and international contacts should be the basis for ongoing Through many years of engagement with the marine and ocean innovation sector, the Town and OHI has prepared an extensive collection of direct

⁴ Smart Atlantic website – see https://www.smartatlantic.ca//mi observatory.html?id=mi hso

key partners who share OHI's vision of Holyrood as an ocean innovation cluster. A listing of key business and institutional contacts nationally and internationally is attached as Appendix C – Key Contacts

7.0 Ocean Innovation Eco System and Stakeholder Mapping

Finally, there are key stakeholders or those who are the most crucial to the project. These might include government funders, partners, investors public and media. These may not be directly involved in the project or initiative, but the impact of the project may affect them, and vice versa. or potential investors. OHI's key stakeholders are the most important - they are more invested and more interested in the project's success. internal stakeholders such as the Council, council sub-committees and staff and external stakeholders including groups and organizations, the there are distinct stakeholders and groups that will have various levels of importance to the activity and OHI is no different. Stakeholders include eco-system. There are multiple players at the government, institutional and industry level that fill this eco-system. In every project or initiative, Eco system and stakeholder mapping helps defines where Holyrood currently fits within the provincial, national and international ocean innovation

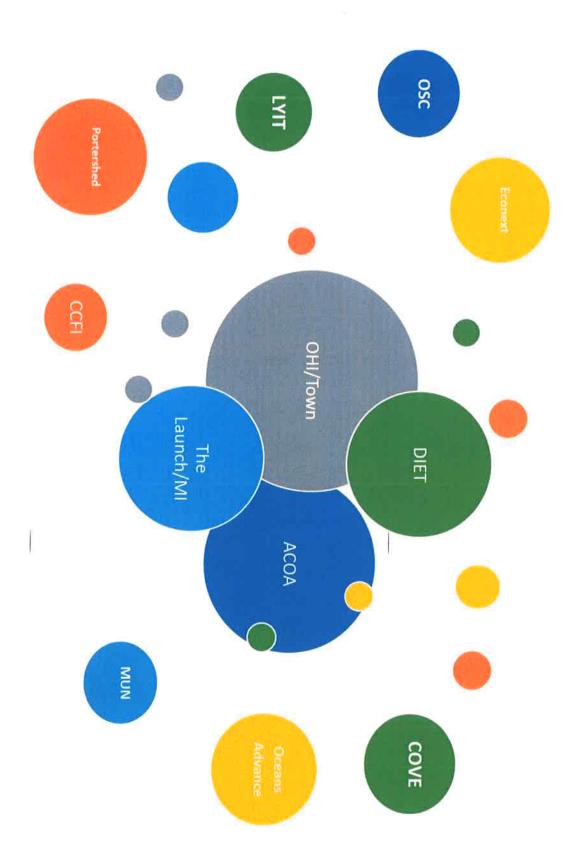
Stakeholders

In assessing stakeholders, the following approach might be taken:

- Identify Stakeholders depends on your organization, the impact of the project and its objectives. Revise the list throughout the course of the project management phases.
- can contribute and whether they are willing to engage. Analyze Stakeholders - determine stakeholder relevance to the project, as well as what perspective do they bring. Determine what they
- Prioritize Stakeholders devise a stakeholder engagement strategy on how you will engage with the stakeholders over the course of the project. This is the start of your stakeholder communication plan and overall stakeholder management.

between the Town and MI has expired for some time and the initial version lacked a level of detail to define clear targets and enable effective stakeholders, arrangements with Holyrood have been defined by ongoing contact with agency and departmental representatives and based on performance measurements. Figure 1 below provides a sense of the OCH's key and other stakeholders. current agreements that the Town may have with departments and agencies. With MI, the relationship is not as well defined. The current MOA funding partners at ACOA and DIET, and finally MI, particularly MI's management team responsible for the Launch. In the case of government OHI's list of stakeholders is extensive, beginning with key stakeholders including Council and its relevant sub-committees, followed by government

Figure 1 Stakeholders



OHI's Place within the Ocean Innovation Eco System

partners at ACOA and DIET, along with that of elected officials at the Federal and Provincial Level consequence of Holyrood's extensive marketing and networking efforts to date. A notable exception here is the ongoing support of key funding awareness of Holyrood's potential among industry, it is associated with MI's investment in the Holyrood Marine Base/Launch facility and not as a innovation. However, most stakeholders do not make the distinction between Town/OHI led efforts and those of MI. To the extent that there is national ocean innovation ecosystem. There is a certain level of awareness around Holyrood and its aspirations for ocean technology and Based on PCA's consultation and stakeholder engagement activities, OHI/Holyrood does not appear register highly within the provincial and

those who might be interested, or both. This speaks to a need for action in several key areas. First is defining the relationship of the Town/OHI to competitive advantage. Finally, is developing an investment attraction strategy and sustaining investment attraction efforts for the long term. MI and its Launch facilities. Second is preparing a renewed unique value proposition for Holyrood that clearly highlights its potential and For industry, the current value proposition for Holyrood has either not been well stated or understood, or alternatively, it has not been made to

3.0 Unique Value Proposition

Holyrood's unique value proposition is based on the following:

- Proximity to the Labrador current and cold ocean environment
- Infrastructure and facilities, including MI's Launch and Holyrood Marine Base, and the Town's Beachhead, Blue Ocean Industrial Park and Oceana Cold Ocean Research and Innovation Hub
- Research capacity, including the Holyrood Subsea Observatory and SmartBay Holyrood, and its convenient location near MI and Memoria University campuses
- Experience with major industrial projects

have refined their assets and service offering, making tangible investments in infrastructure and capacity to support cold ocean research and This strength of Holyrood's value proposition has grown since it was initially conceptualized at the outset of OHI in 2013. Both the Town and MI

in Canada identified key requirements if we are to maximize the opportunities of ocean technology and innovation. Key recommendations include: The environment for ocean-related research and innovation has never been more active. Recent consultations on the future of the Blue Economy

- Support start-ups, scale-ups and SMEs throughout the research and development lifecycle
- Ensure enterprise access to government funding programs and procurement processes
- Increase government programs that support ocean technology at commercialization stages
- Encourage collaboration and networking between innovators and sectors, including post-secondary research and development institutions
- Enable made-in-Canada solutions for remote environments and autonomy
- Expand support to small- and medium-sized enterprises; especially, at the demonstration and commercialization stages
- Foster the next generation of talent and skills development in science, technology engineering and mathematics (STEM) fields

the Government of Newfoundland and Labrador (GNL) to oceans. These augers well for Holyrood's ocean-related aspirations. This leadership on strategy development for the blue economy at the Federal level has been mirrored by a renewed commitment on the part of

9.0 Strategic Action Plan

overall OHI. at the conclusion of the project. The objective of this session was to engage key stakeholders in implementation and serve as a reboot for the PCA was asked to prepare a renewal strategy for OHI that would be the basis for discussion and engagement at a proposed conference/roundtable

OHI Vision

Through our institutional partnerships and engagement with industry, Holyrood will become a leading edge location for cold ocean research and innovation.

OHI Goa

In partnership with industry, research institutions and other stakeholders, Holyrood will build a cold ocean technology and innovation ecosystem to meet the emerging opportunities of the blue economy

⁵ Engaging on Canada's Blue Economy Strategy: What We Heard. March 2022. 58 p.

OHI Strategic Priorities

OHI will achieve its visions and meet its goal through the following six (6) key strategic priorities:

- Renew governance
- Strengthen partnerships
- Target marketing
- **Build capacity**
- Sustain operations
- Enhance performance measurement and accountability

Renew Governance

This priority will focus on a renewed model of governance for OHI. Actions include:

- Assign lead staff responsibility for OHI to the Town's CAO
- Delegate Council oversight for OHI to Business Development and Marketing Sub-Committee of Council
- Review the mandate of the OHI Advisory Board and re-establish the Board with 5-7 industry representatives

Strengthen Partnerships

This priority will emphasize meaningful partnership with key stakeholders. Actions include:—

- Prepare an MOA template for use across all external partnerships
- Renew the Memorandum of Agreement between the Town and the MI
- Letterkenny Institute of Technology (LYIT), the Ulster Canada Initiative (UCI)?, and Portershed and the Galway City Innovation District Review, and if feasible, reactivate current MOAs with the Atlantic Technological University (ATU) in Ireland, formerly known as the
- Harbour Authority, the Holyrood Heritage Society Establish or renew agreements with key marine stakeholders in the Town including the Holyrood Marina Corporation, the Holyrood
- Initiate discussions with the Genesis Centre at Memorial University on establishing a program presence in Holyrood
- Identify key partnerships in the ocean technology ecosystem and initiate discussions with these partners.

larget Marketing

prepare an updated investment attraction strategy based on the renewed UVP. Actions include: This priority will emphasize a more focused and strategic approach to marketing, communications and stakeholder engagement. The intent is to

- Review and update directory of local, national and international contacts
- telecommunications) and regulatory considerations Maintain a listing of key development assets including available industrial and commercial land, infrastructure (including electricity and
- Research industry requirements and determine short list of target companies
- Review current marketing collateral materials to determine relevance
- Prioritize attendance at strategic conferences and events
- Engage Canada Trade Commissioner and Canadian Consulates, particularly in Boston, Atlanta and Seattle, on hosting a Holyrood-focused

Build Capacity

and resources. Actions include: This priority will enhance Holyrood's current comparative advantage by strengthening access to industrial and commercial land , and other facilities

- Finalize development of Blue Ocean Innovation Valley Industrial Place
- Finalize development of Oceana Cold Ocean Research and Innovation Hub
- Review Beachhead service offering and integrate Genesis Centre programming (see Strengthened Partnerships above)

Sustain OHI Operations

This priority will help OHI reach a stable operation footing over the course of the coming three years of implementation from 2024-2027. Actions

- Clarify lead and subordinate Town management and staff roles in OHI strategy implementation including the CAO and other staff
- Determine external contract resources to support plan implementation
- Explore cost-shared approaches between Town, MI and other partners on meeting human resources requirements for OHI
- Earmark a multi-year commitment within Town's 2024-2027 multiyear budget to support OHI strategy implementation

Enhance Performance Measurement and Accountability

accomplished and what the impacts of their investments have been. Actions include: This priority will provide the community, funding partners and other key stakeholders with a clear sense of what is planned, what has been

- Identify clear and measurable targets and key performance Indicators (KPIs) for each activity within the Plan
- Update the Plan as required to reflect progress and new circumstances as they arise
- Develop project specific workplans to guide project management activities
- Prepare an annual workplan to guide activities in the coming year

Strategic Plan Template

guide activities in any given year. be finalized following input from key stakeholders and can be changed as required. It can also be utilized as an annual business plan template to The strategic priorities and detailed activities above have been presented in a strategic plan template attached as Appendix D. This template will

Project Management Template

management template is attached as Appendix E. Specific project activities aligned with each action in the strategic plan will be reflected in project specific workplans. A copy of this project

10.0 OHI Conference/Roundtable

Conference/roundtable marketing plan. associated activities, for a conference/roundtable to be held between mid-October and mid-November 2023. PCA has also prepared a tentative highlighted above in PCA's letter of Submittal. PCA has prepared a draft itinerary, including themes and format, notional guest speakers and conference/event. Although notionally scheduled for the fall of 2022, overall plan development activities have taken somewhat longer as The roll-out of the renewed strategic plan involved stakeholder engagement and a formal unveiling, notionally as part of an ocean

Objective(s)

The primary objectives of the conference/roundtable include the following

- Launch the OHI Strategic Action Plan for Renewal
- Unveil renewed Town/MI Memorandum of Agreement, notionally known as the Oceans Holyrood Partnership
- Introduce new Oceans Holyrood Initiative Advisory Board
- Conclude Oceans Holyrood Development Accord
- Engage ocean technology and innovation stakeholders, and others

becoming a fundamental part of the Town's engagement, accountability and reporting activities. It is anticipated that the conference/roundtable would become an anchor event for Holyrood potentially held on an annual or biennial basis,

Attendance

government, municipalities, k-12 students at local and other area schools and residents. Estimated attendance at the initial event in 2023 is 90related industry partners in Newfoundland and Labrador with some limited engagement from out of province or out of country participants, Targeted attendance for the initial year would focus on the MI/Memorial University ocean-related academic and student community, ocean-100 participants not including students in the K-12 system.

Agenda

and an evening reception/dinner event. A copy of the tentative agenda and session format is attached as Appendix F - Roundtable Agenda. research/presentation sessions for MI/MUN undergraduate students in marine or oceans-related studies, a poster contest for local K-12 students, The Conference/Roundtable is envisioned as a 1.5 to 2 day event featuring plenary and themed sessions, facility tours and on the bay activities,

Planning Committee

Director Kelly Santos. Staff resources will be provided by the Town's CAO Marjorie Gibbons and Director of Community Services Steve Martin. engagement from officials of ACOA and DIET. Conference Co-chairs will include Town of Holyrood Deputy Mayor Michelle Woodford and Launch A Conference/Roundtable Planning Committee will be established comprising representatives from the Town of Holyrood and MI/Launch with

Resources

brand development, website development and advertising and speaker finalization including honoraria/speakers' fees and travel There is a need for an immediate investment in conference/roundtable planning including event planning and coordination, marketing including

Budget

Appendix G – Roundtable Budget. are opportunities for revenue generation for conference/roundtable sponsorship to offset these expenses. The detailed expenses are attached as Anticipated expenses for the conference/roundtable are projected at \$59,125, utilizing resources under the current ACOA/DIET contract. There

11.0 Conclusion

Conclusion

including the Holyrood Subsea Observatory, SmartBay Holyrood, and access to world class research at the MI and Memorial University campuses both partners to animate and sustain the partnership, and shared goals and objectives This relationship must be founded on a mutually agreed understanding of roles and responsibilities, an ongoing commitment of resources from Holyrood's Unique Value Proposition (UVP) is based in great part on MI's Launch and Holyrood Marine Base, and associated research capacity, The future of the Oceans Holyrood Initiative will be driven by several key factors. The first is a renewed and meaningful partnership with MI.

advisory board. There are many players in the broader oceans sector, some with a close and longstanding affiliation with Holyrood, who are quite The second is a sharper focus on OHI leadership, in relation to both the Council's overall governance role in OHI and through a renewed OHI's

activities through implementation. willing to help OHI achieve its vision for Holyrood. They need to be engaged in helping shape the new direction and in guiding and supporting

of Holyrood places overall accountability for the Town's economic and business development priorities, and strategic planning, with the Town's placed on investment attraction in overall business development. At the same time, the recently completed Organizational Review for the Town completed Town of Holyrood - A Community of Choice Strategic Plan: 2024 - 2027 reaffirms a specific focus on oceans through renewed partnership with the MI, a targeted approach to ocean investment and a fresh approach to OHI governance and engagement. Further priority is Finally, the Town must assess and affirm its own capacity to sustain oceans as an economic development priority for Holyrood. The recently

governance modeling, to a detailed marketing strategy, including collateral materials and an updated website. At the same time, significant assessments have explored various aspects of the ocean innovation space from an ocean business park to incubators and accelerators, to and the Department of Industry, Energy and Technology (DIET) and its predecessor departments, in building an oceans brand – multiple plans and investment has been made by MI, first through the Holyrood Marine Base, followed by enhanced shoreside facilities and finally through the Launch Holyrood has made significant progress since OHI was first conceived in 2013. The Town has made no shortage of investment, supported by ACOA

this takes place. partners are poised to see the results of these investments finally pay off. This strategic action plan for OHI renewal is a critical step in ensuring not yet been enough to influence industry and other institutional partners to locate in the area. PCA concludes that this is about to change, and sector investment in ocean innovation that was anticipated in the initial stages of OHI. Despite those efforts, OHI's earlier value proposition has While the Town and MI, and their many partners, have made significant investments in building capacity, these have not yet leveraged the private

References

Town of Holyrood – Various Plans, proposals, reports etc. 2013-2023

Oceana website - see https://oceansholyrood.ca/oceana/

Holyrood Marine Base website - see https://www.mun.ca/facilities-management/projects/holyrood-marine-base/

Smart Atlantic website - see https://www.smartatlantic.ca//mi observatory.html?id=mi hso

Engaging on Canada's Blue Economy Strategy: What We Heard. March 2022. 58 p.

Appendix A Other Assets

The Town of Holyrood has the following collection of assets;

- Steady population and residential growth
- Municipal facilities
- Three community playgrounds Salmonier Line, Holy Cross Elementary, Marine Shores, Ridge Road and Hyland Park
- Skate park
- Holy Cross Swim Park
- Salmonier Nature Park
- Centennial Park Soccer and Softball fields
- Holyrood Beach Boardwalk
- Two hiking trails George Cove Mountain and Murray's Peak
- Community Garden
- Public Library
- Two schools including Holy Cross Elementary and Roncalli Central High
- International Brotherhood of Electrical Workers Centre of Excellence
- International Brotherhood of Boilermakers
- Operating Engineers College
- Holyrood Marine Base Marine Institute Memorial University
- Blue Ocean Innovation Valley Industrial Place 50+ acre industrial park
- Oceana Cold Ocean Research and Innovation Hub 40-acre Technology Park
- The Stores at Holyrood 20+ acre commercial development
- The BeachHead Innovation Centre and Suites
- The Willows golf course
- Easy access to Trans-Canada Highway (Route 1), CBS Bypass (Route 2), Witless Bay Line (Route 13), Salmonier Line (Route 90) and CBS Highway (Route 60)
- Holyrood Marina
- Tax Incentives including a 3-year 50% business tax reduction for expanding businesses
- Up to date municipal plan and development regulations

Appendix B Links to Key Government Programs and Supports

Government of Canada

Innovation https://www.canada.ca/en/services/science/innovation/funding.html

ACOA https://www.canada.ca/en/atlantic-canada-opportunities.html

Trade https://www.tradecommissioner.gc.ca/funding_support_programs-

programmes de financement de soutien.aspx?lang=eng& ga=2.86035674.350551519.1693315345-2108090968.1693315345

Service Canada https://www.canada.ca/en/employment-social-development/corporate/portfolio/service-canada/programs.html

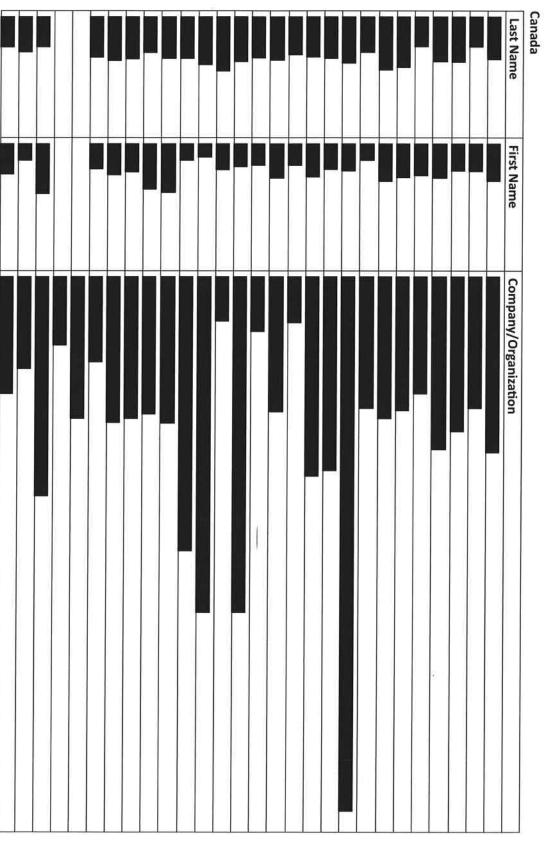
Government of Newfoundland and Labrador

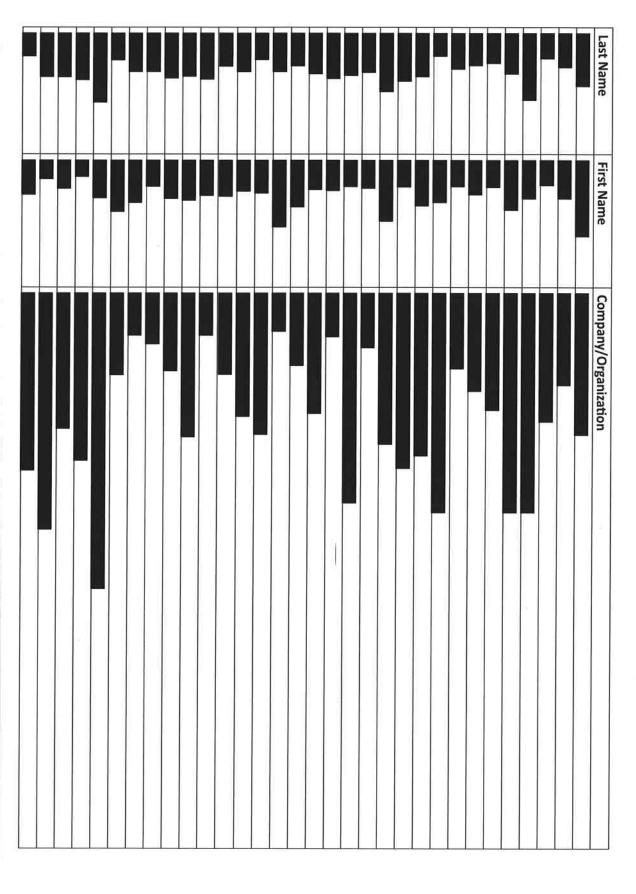
https://www.gov.nl.ca/iet/funding/

DIET

Appendix C

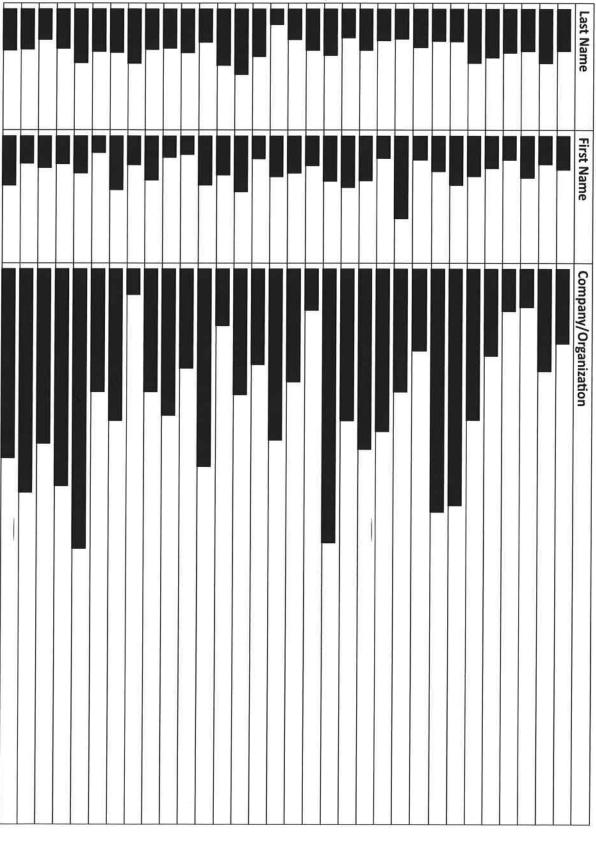
Key Contacts





Ocean Holyrood Initiative: A Strategic Action Plan for Renewal

Ocean Holyrood Initiative: A Strategic Action Plan for Renewal



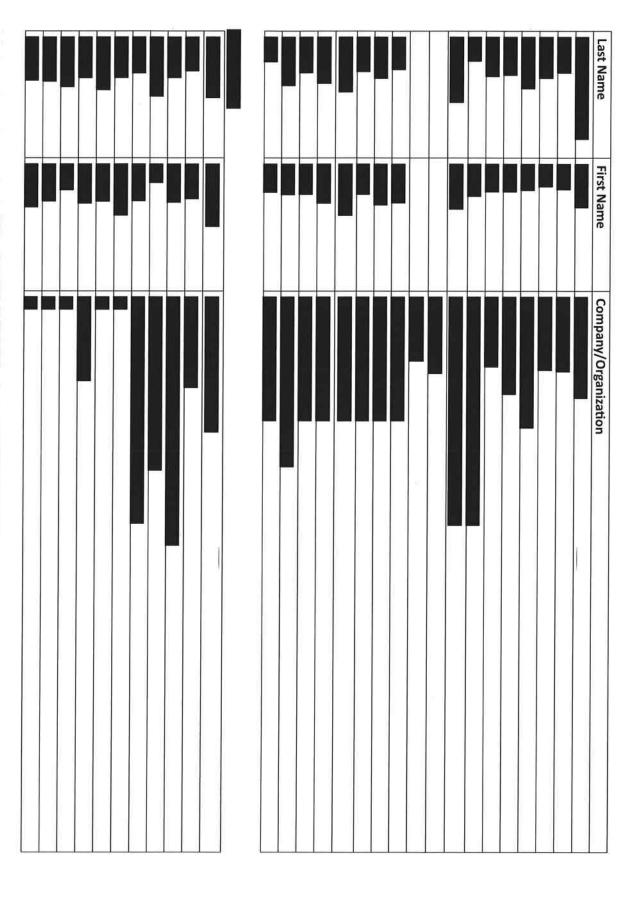
Ocean Holyrood Initiative: A Strategic Action Plan for Renewal

Ocean Holyrood Initiative: A Strategic Action Plan for Renewal

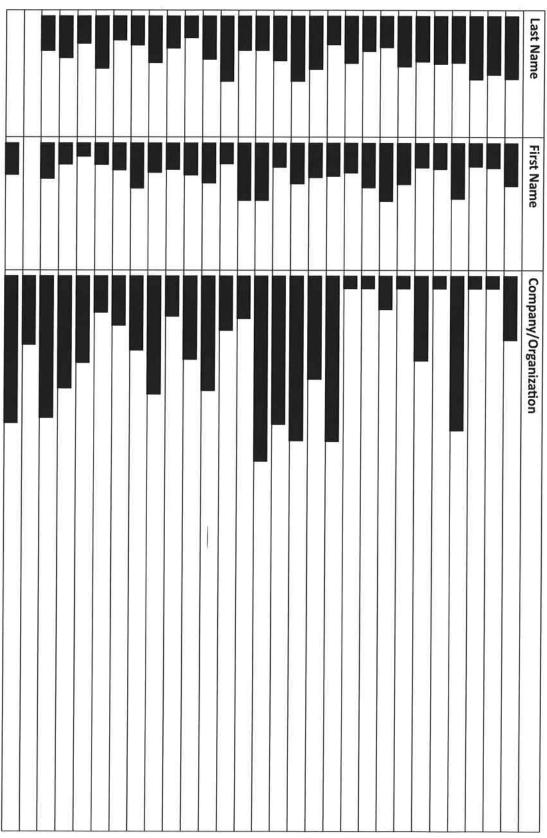
Ocean Holyrood Initiative: A Strategic Action Plan for Renewal

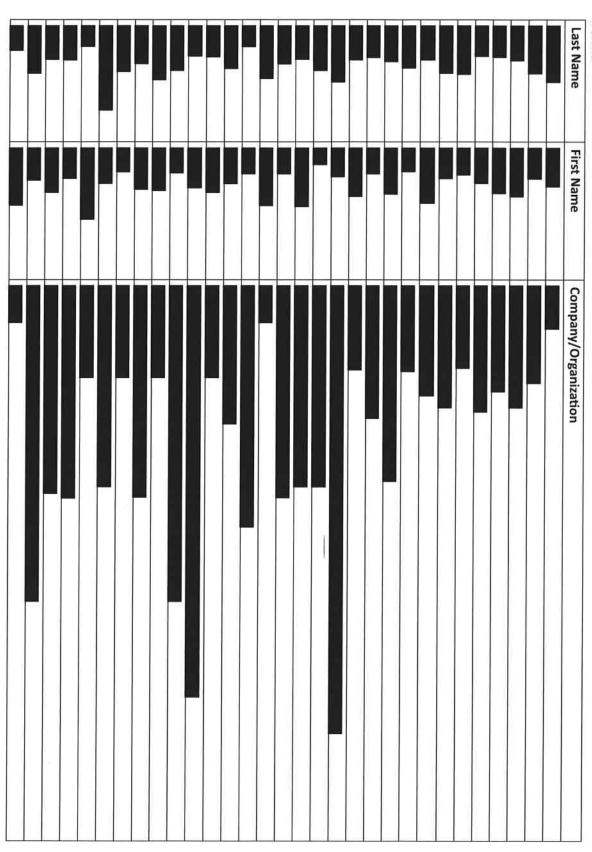
Ocean Holyrood Initiative: A Strategic Action Plan for Renewal

Ocean Holyrood Initiative: A Strategic Action Plan for Renewal

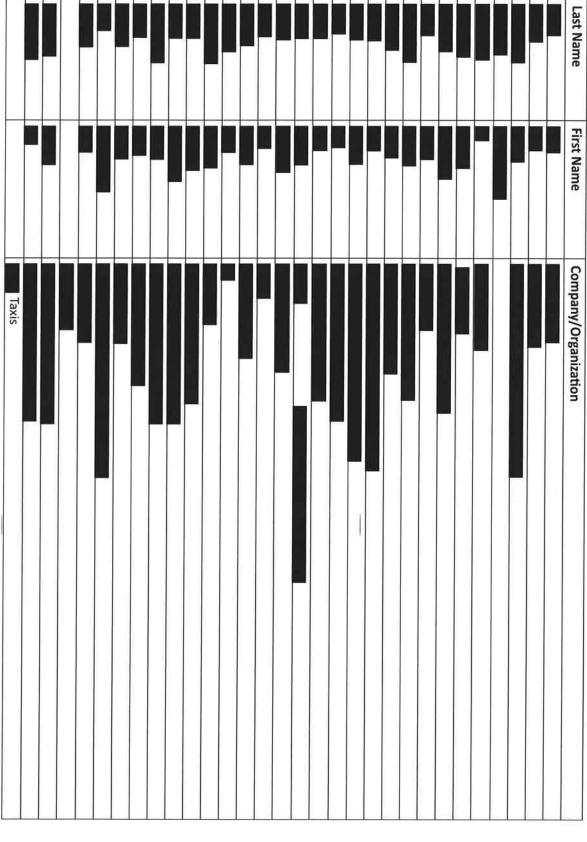


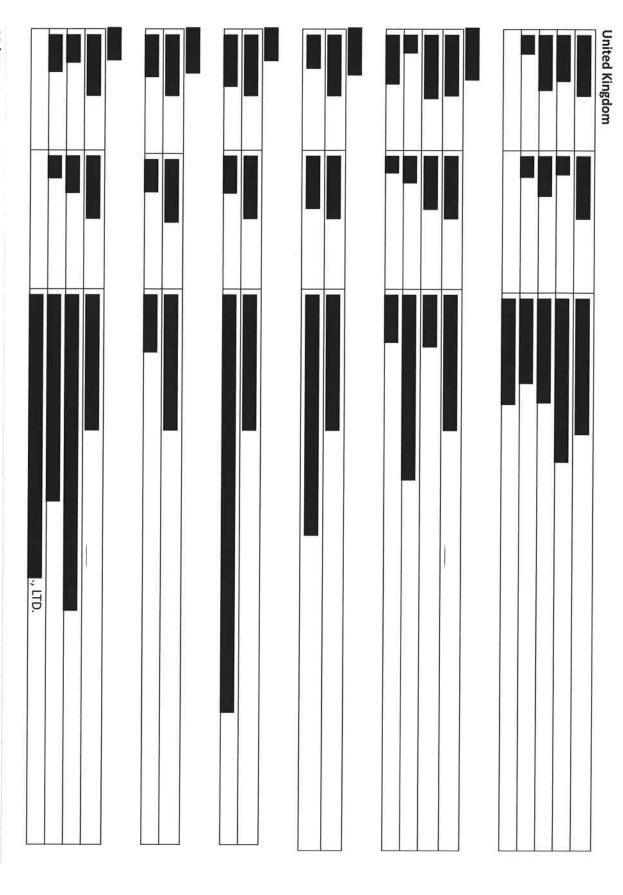
Ocean Holyrood Initiative: A Strategic Action Plan for Renewal





Ocean Holyrood Initiative: A Strategic Action Plan for Renewal





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India

Appendix D Strategic Action Plan Template

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	ecosystem and initiate discussions with these partners.	Identify key partnerships in the ocean technology	Initiate discussions with the Genesis Centre at MUN on establishing a program presence in Holyrood	Establish or renew agreement with the Holyrood Heritage Society	Establish or renew agreement with the Holyrood Harbour Authority	Establish or renew agreement with the Holyrood Marina Corporation	Review, and if feasible, reactivate current MOAs with Portershed and the Galway City Innovation District (GCID)	Review, and if feasible, reactivate current MOAs with the Ulster Canada Initiative (UCI)?,	Review, and if feasible, reactivate current MOA with the Atlantic Technological University (ATU) in Ireland	Renew the Memorandum of Agreement between the Town and the MI	Prepare an MOA template for use across all external partnerships	Priority - Strengthen Partnerships	establish the Board with 5-7 industry representatives	Review the mandate of the OHI Advisory Board and re-	nent and Marketing Sub-Committee of	Delegate Council oversight for OHI to Business	Assign lead staff responsibility for OHI to the Town's CAO	Priority - Renew Governance	Strategic Priority/Action	
														CAO		Council	Council		Lead	
																			Resources	
																			Timeline	
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																			Status	

						2027 multiyear budget to support OHI	1
n Lead Resources Timeline KPIs y of local, national and ppment assets ts and determine short list collateral materials to gic conferences and events missioner and Canadian ood-focused event Ocean Innovation Valley na – Cold Ocean Research cring and integrate Genesis sources to support plan sources to support plan sources to support plan						Farmark a multi-year commitment within Town's 2024-	36
y of local, national and Resources Timeline KPIs ppment assets ts and determine short list collateral materials to gic conferences and events gic conferences and event Ocean Innovation Valley Ocean Innovation Valley aring and integrate Genesis pown management and ementation ssources to support plan						Explore cost-shared approaches between Town, MI and	25
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	30		29		28		27	Prio	#
coming year	30 Prepare an annual workplan to guide activities in the	management activities	Develop project specific workplans to guide project	circumstances as they arise	Update the Plan as required to reflect progress and new	performance Indicators (KPIs) for each activity	Identify clear and measurable targets and key	rity - Enhance Performance Measurement and Accountabilit	Strategic Priority/Action
								ntability	Lead
									Resources
									Resources Timeline
									KPIs
		<u>\</u>							Status

Appendix E Project Management Plan Template

									Assign lead staff responsibility for OHI to the Town's CAO	Renew Governance	Priority/Action
	criteria in contract	management	Reflect performance	contract	employment	Conclude	description	Revise job	sibility for OHI to the 1		Tasks
			Council/CAO			Council/CAO		Council	Town's CAO		Lead
			HR Consultant			HR Consultant		HR Consultant			Resources
		22	December 31, 2023		5	December 31, 2023	3	September 30, 2023			Timeline
ST	ongoing	Contract and	Employment	The second and the se	Contract	Employment	1000	Job Description			KPI

Appendix F Roundtable Agenda

Day 1	8:30 am	Registration an	Registration and Meet and Greet
	9:00 am	Land Acknowledgment	dgment
	9:05 am	Welcome	Mayor Gary Goobie
	9:10 am	Opening Plenary	7
			Theme - Oceans in Context
	10:00 am	Q/A	
	10:30 am	Nutrition Break	
	11:00 am	Concurrent Sessions A and B	sions A and B
		Session A	Panel - Opportunities in the blue economy
			+ 2-3 additional presenters – Government of NL, industry or academia
		Session B	Panel - Building municipal capacity in economic development
			Minister of Rural Development and ACOA (or alternate)
			+ 2-3 additional presenters – government, industry or academia
	12:00 pm	Lunch	
		Keynote Luncheon Address	eon Address
)	

1:30 pm 2:00 pm 1:30 pm K-12 Poster Demonstration and Show Concurrent MUN/MI Research/Pitch Presentations Signing of MI/Town of Holyrood Ocean Development Partnership Agreement Presentation A Presentation B

3:00 pm 3:30 pm 2:30 pm Concurrent Sessions C and D **Nutrition Break** Concurrent MUN/MI Research/Pitch Presentations Presentation E Presentation D Presentation F

Concurrent MUN/MI Research/Pitch Presentations

Presentation C

Session C

Panel – International Collaboration in Oceans Research

+ 2-3 additional presenters – government, industry or academia

Session D Panel – Investment Attraction

+ 2-3 additional presenters – government, industry or academia

4:30 pm Session Closing

6:30 pm Meet and Greet

7:00 pm Dinner

Introduction of OHI Advisory Board

Session F		
Session E		
Concurrent Sessions E and F	11:00 am	
Nutrition Break	10:30 am	
Presentation I		
Concurrent MUN/MI Research/Pitch Presentations	10:00 am	
K-12 Poster Demonstration and Show	9:30 am	
Presentation G		
Concurrent MUN/MI Research/Pitch Presentations	9:30 am	
Tour of Holyrood Harbour (ongoing at 1 hour intervals throughout the morning)	9:15 am	
Tours of Launch facility (ongoing at ½ hour intervals through morning)	9:15 am	
Opening Remarks	9:00 am	
Meet and Greet	8:30 am	
	Ope Tou Tou Con Pres K-12 Con Pres Nutr Con Sess	

12:00 pm

Poster Award

Signing of Oceans Holyrood Development Accord Closing remarks and Session Wrap-up Research presentation Award

Adjournment

1:30 pm

Appendix G Roundtable Budget

Expenses (estimate)

	•	•	•	•	•	•	•	•	•	•	•	•	•	
Total	Entertainment	Vessel charter	Ground transportation	Meals/food and beverage including 1 dinner, 2 lunches and 3 nutrition breaks	Speaker/panelist honoraria 25 x \$50	Keynote speakers' airfare, transportation, accommodations and per diem	Keynote speakers' fees	Delegate/participant kit bags 150 x \$15	Advertising	Marketing materials	Website development	Logo/conference brand development	Conference coordination	
\$59,125	\$ 1,000	\$ 5,000	\$ 2,500	\$11,625	\$ 1,250	\$ 3,000	\$ 5,000	\$ 2,250	\$ 5,000	\$ 5,000	\$ 5,000	\$ 2,500	\$10,000	